1	IN THE SUPERIOR COURT FOR THE STATE OF ALASKA			
2	THIRD JUDICIAL DISTRICT AT ANCHORAGE			
3	ALASKA WILDLIFE ALLIANCE, )			
4	Plaintiff,			
5	v. )			
6	) STATE OF ALASKA, ALASKA )	Case No. 3AN-23-07495 CI		
7	BOARD OF GAME, DOUGLAS )			
8	VINCENT-LANG, Commissioner of ) the Alaska Department of Fish & )			
9	Game, in his capacity as an official of ) the State of Alaska,			
10	)			
11	Defendants.			
12	SOA LIMITED OPPOSITION TO PLAINTIFF'S RENEWED PEITION FOR TRO AND REQUEST FOR ADDITIONAL EVIDENTIARY HEARING			
13	The Board of Game ("Board"), Commissioner Douglas Vincent-Lang ("Commissioner), and the Alaska Department of Fish and Game (the "Department") (collectively "the State") files this response and limited opposition to the issuance of a			
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17	preliminary injunction. <sup>1</sup> Upon the issuance of the temporary restraining order ("TRO"),			
18	the Department promptly ceased bear control	activities intended to increase calf-		
19	survival this year and redirected field efforts	to scheduled caribou and predator surveys		
20	and data collection. The Department also init	isted the process of scheduling a future		
21		lated the process of scheduling a future		
22	Board of Game meeting to consider authorizi	ng a permanent regulation for an intensive		
23	management plan to include bear control.			
24				
25	$\boxed{\frac{1}{1} \qquad See \text{ May 12 Order, n. 30.}}$			
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ATTORNEY GENERAL, STATE OF ALASKA 1031 WEST 4TH AVENUE, SUITE 200 ANCHORAGE, ALASKA 99501-1994 PHONE (907) 269-5100

1 With this pleading, the State opposes the plaintiff's claims of bad faith and requests an evidentiary hearing to challenge the issuance of the TRO and the self-3 executing preliminary injunction. As a practical matter, the purpose of the TRO and the 4 future preliminary injunction has been fulfilled because the Department has ceased 5 activities authorized by the emergency regulation and is initiating the process to 6 consider a permanent regulation. The Department has no intention of resuming bear 7 8 removal activities unless and until a permanent regulation is in place. However, the bad 9 faith finding remains in the court record, and if not corrected, could subject the State to 10 enhanced attorney fees and other unjustifiable consequences in this matter. 11

The record does not establish a probability of success in establishing bad faith by 12 the State, which the Court found to be essential to its jurisdiction to address the 13 14 Department's activities under the emergency regulation adopted on March 27, 2025.<sup>2</sup> 15 The May 7 Order of this Court expressly found that AWA had not met its burden to 16 justify injunctive relief, declined to order such relief, and did not address the substantive 17 validity of the emergency regulation under the Administrative Procedure Act. Acting on 18 legal advice, the Department proceeded to implement a regulation that had not been 19 invalidated and had not been properly challenged in this litigation. Once enjoined by the 20 21 May 12 Order, the Department immediately complied. Therefore, the preliminary 22 injunction must be denied because the bad faith finding is not supported by the record. 23 24

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The State notes that the TRO was issued on a basis not briefed by AWA in the 25 renewed motion for injunctive relief.

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## I. Standard of Review

Upon statehood, the fish and wildlife resources became property of the State of 5 Alaska.<sup>3</sup> The Alaska Constitution granted the Legislature broad authority to manage the 6 state's natural resources, including game.<sup>4</sup> The legislature delegated the regulatory 7 8 authority to the Board of Game and general management authority to the Alaska 9 Department of Fish and Game.<sup>5</sup> Adopted regulations are presumed valid and it is the 10 plaintiff's burden to prove otherwise.<sup>6</sup> As noted in the May 12 Order, the Alaska 11 Supreme Court has made clear that courts may not use injunctions or restraining orders 12 as tools to manage fish and game resources.<sup>7</sup> Moreover, injunctive relief is subject to 13 14 reversal if the superior court fails to adequately consider the resulting harm such relief 15 may cause to subsistence users.<sup>8</sup>

The State agrees with the May 12 Order's finding that, because this request addresses the management of wildlife resources, the appropriate standard for issuing a

- <sup>3</sup> Pub. L. No. 85-508, (1958), 72 Stat. 339.
- <sup>21</sup> <sup>4</sup> Alaska Const. Art. VIII.
- <sup>23</sup> *West v. State, Bd. of Game*, 248 P.3d 689, 694 (Alaska 2010).
- 24 State v. Kluti Kaah Native Village of Copper Center, 831 P.2d 1270, 1274 n.9 (Alaska 1992).
  25 8 0 1 10 20
  - $\int ||^8$  Order at 10; n. 20.
- 26 *AWA v. SOA/BOG/DF&G* Supp. Information and Request for Hearing

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preliminary injunction is the probability of success on the merits.<sup>9</sup> AWA has not met that very high standard.

3 The burden is on the party seeking the injunction to make a clear showing of 4 probable success on the merits.<sup>10</sup> Clear is the operative word; the Court must avoid 5 delving too deeply into the merits at this stage of the dispute, as doing so would be 6 premature and based on an incomplete record.<sup>11</sup> A preliminary injunction is an 7 8 extraordinary remedy that is never awarded as of right.<sup>12</sup> The burden of proof that rests 9 with the plaintiff is high, and courts should not grant such relief, except "in extreme or 10 exceptional cases [and] ... with great caution."<sup>13</sup> The Court maintains the discretion to 11 deny such relief even if a plaintiff can demonstrate probable success on the merits when 12 granting the relief would "imperil the public interest."<sup>14</sup> 13

The party who is granted a temporary restraining order must continue to prosecute their request for a preliminary injunction at an adversarial hearing.<sup>15</sup> The issuance of a temporary restraining order does not shift the burden of proof at the

<sup>9</sup> May 12 Order, p. 10.

<sup>10</sup> *Kluti Kaah*, 831 P.2d at 1274.

A.J. Industries, Inc. v. Alaska Public Service Commission, 470 P.2d 537, 540
 (Alaska 1970).

23 12 State v. Galvin, 491 P.3d 325, 338 (Alaska 2021) (internal quotations omitted).

24 <sup>13</sup> *Kluti Kaah*, 831 P.2d at 1274 n.9.

<sup>14</sup> *Galvin*, 491 P.3d at 339.

<sup>25</sup> || <sup>15</sup> Alaska R. Civ. P. 65(b).

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1 preliminary injunction stage.<sup>16</sup> "In case a temporary restraining order is granted without 2 notice, the motion for a preliminary injunction shall be set down for hearing at the 3 earliest possible time and takes precedence of all matters except older matters of the 4 same character; and when the motion comes on for hearing the party who obtained the 5 temporary restraining order shall proceed with the application for a preliminary 6 injunction and, if the party does not do so, the court shall dissolve the temporary 7 8 restraining order."<sup>17</sup> The State cites this standard, but also recognizes the TRO that is 9 already in place effectively prohibits any meaningful attempt to address predation 10 during the short calving season that is already underway. The scheduling of a hearing 11 can properly consider this reality and the hearing need not be scheduled on such an 12 expedited basis. 13

## II. The Record Will Not Show the State Acted in Bad Faith in Adopting the Emergency Regulation

The State emphatically rejects any suggestion that it has acted in bad faith both in adopting the emergency regulation and acting as authorized by it.<sup>18</sup> "Bad faith" is not a well-defined concept and AWA makes no effort to articulate a definition in its the renewed request for a TRO. Nor is the standard for criminal contempt a translatable

- $_{22}$  16 *Id.*
- 23 17 Id.

The Board of Game and the Department are separate entities with separate
 powers and duties. AS 16.05.211 et. seq.; AS 16.05.010 et. seq. Adopting regulations
 for intensive management is a duty of the Board. AS 16.05.255(e)-(g). Administering
 the regulations adopted by the Board is a duty of the Department. AS 16.05.050.

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1	standard to what was addressed by State v. American Civil Liberties Union, where the			
2	issue was whether the State adopted regulations the Supreme Court ordered they			
3	adopt. <sup>19</sup> Black's Law Dictionary (12 <sup>th</sup> ed. 2024) defines bad faith as "dishonesty of			
4	balief numerose or motive 'the low year filed the pleading in had faith? " In the anything if			
5	belief, purpose, or motive 'the lawyer filed the pleading in bad faith'." In the context of			
6	good faith and fair dealing in contract law, the Restatement (Second) of Contracts §			
7	205 cmt. d (1979) further explains that a			
8	complete catalogue of types of bad faith is impossible, but the following types			
9	are among those which have been recognized in judicial decisions: evasion of the spirit of the bargain, lack of diligence and slacking off, willful rendering of			
10	imperfect performance, abuse of a power to specify terms, and interference with			
11	or failure to cooperate in the other party's performance.			
12	The Alaska Supreme Court equates bad faith with "[d]ishonesty of belief or			
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14	purpose." <sup>20</sup> In the context of special attorney's fees under Alaska R. Civ. P. 82, the court			
15	"may award full fees only upon a finding of bad faith and vexatious conduct" which			
16	"includes claims or motions that are 'collectively or individually so lacking in merit that			
17	it is permissible to infer that [the non-prevailing party] or his lawyer acted in bad faith			
18	or engaged in vexatious litigation conduct. <sup>21</sup>			
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21	<sup>19</sup> 159 P.3d 513 (Alaska 2006), <i>infra; cf. Cont'l Ins. Companies v. Bayless &amp; Roberts, Inc.</i> , 548 P.2d 398, 400 (Alaska 1976) (addressing lack of notice for contempt			
22	as a remedy for failure to provide responsive answers to interrogatories after a court order to do so).			
23				
24	239 P.3d 393, 400 (Alaska 2010) ( <i>quoting</i> Bad Faith, Black's Law Dictionary (8th ed.			
25	(1999)). $^{21}$ Id.			
26	14.			
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1	In State v. Alaska Civil Liberties Union, 159 P.3d 513 (Alaska 2006), the Alaska			
2	Supreme Court addressed the issue of bad faith in the context of the State's			
3	implementation of court-mandated regulations. The case involved the State's obligation			
4	to extend employment benefits to certain public sector employees, following a prior			
5	decision that such exclusion violated the Alaska Constitution. The Court emphasized			
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7	that, in the absence of evidence indicating bad faith, discriminatory intent, or clear facial			
8	invalidity, the regulations adopted by the state to comply with the court's mandate			
9	should be presumed constitutional. This presumption aligns with the standard that			
10	regulations are generally upheld if they are rational and not arbitrary. The Court stated:			
11	Absent a basis for finding bad faith, discriminatory intent, or clear facial			
12	invalidity, we hold that the regulations adopted by the state must be accorded the usual presumption of constitutionality and must be reviewed under the test that applies when a regulation is challenged on non- constitutional grounds: as long as the regulations attempt to offer the			
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15	benefits mandated by our opinion in a rational and non-arbitrary manner,			
16	they must be approved. <sup>22</sup>			
17	That decision underscores that, under Alaska law, bad faith in administrative			
18	actions is characterized by <i>intentional misconduct</i> , such as discriminatory intent or			
19	arbitrary decision-making. When such elements are absent, courts will generally defer to			
20	the administrative agency's expertise and presume the validity of its regulations.			
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22	Here, there is no evidence—none—of intentional misconduct by the State. There			
23	is likewise no indication of discriminatory intent or arbitrary decision-making. To the			
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25	<sup>22</sup> State v. Alaska Civil Liberties Union, 159 P.3d at 513.			
26	AWA v. SOA/BOG/DF&GCourt Case No. 3AN-23-07495 CISupp. Information and Request for HearingPage 7 of 17			

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2	science-based approach to wildlife management, grounded in data, expert input, and the			
3	statutory responsibilities of the Department. <sup>24</sup> Far from acting in bad faith, the			
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5	Department proceeded cautiously and in reliance on the advice of legal counsel,			
6	particularly after this Court expressly declined to issue a temporary restraining order.			
7	That decision by the Court signaled that it did not find an immediate basis to halt the			
8	agency's actions, and the Department reasonably interpreted it as confirmation that			
9	proceeding with the planned measures was lawful.			
10 11	Far from constituting bad faith, the Department's conduct is an eminently			
12	foreseeable reaction to this Court's order which plainly states that			
13	AWA has not met its burden because the requested relief is outside the authority of this Court The TRO requested by AWA for the 'halting of preparations for			
14	of this Court The TRO requested by AWA, for the 'halting of preparations for or the actual killing of brown bears by the Alaska Department of Fish and Game ("ADF&G") in Game Management Unit ("GMU") 17 and 18' does not conform with the Order. The Order does <i>not</i> state that the State is prohibited from ever killing brown bears. Moreover, AWA has not provided this Court with any alternative TRO request which <i>does</i> fit within the parameters of the Order. <sup>25</sup>			
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18	$\frac{1}{2^3}$ The Court significantly limited what information from this record could be			
19	presented at the initial TRO hearing on May 6, 2025. This was due to the Court's self-			
20	acknowledged lack of jurisdiction to determine new questions regarding the emergency regulation, and the Court initially declined to make a bad faith finding. However, that			
21	information does have relevance to the subjective intentions of the State. <i>See</i> Alaska R. Evid. 401 (definition of relevant evidence); <i>see also A.J. Industries, Inc. v. Alaska</i>			
22	Public Service Commission, 470 P.2d 537, 540 (Alaska 1970) (warning against issuing			
23	injunctive relief on an incomplete record). This Court would err in issuing an injunction on the basis of a bad faith finding that excluded relevant evidence to the contrary.			
24	<sup>24</sup> State's Opposition to Plaintiff's Application for a Temporary Restraining Order,			
25	Part II(b)-(c), p. 5-19. <sup>25</sup> May 12 Order, p. 8-9 (quotations and emphasis in original).			
26				
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1 contrary, the extensive record<sup>23</sup> concerning caribou predation demonstrates a reasoned,

1 As the Alaska Supreme Court emphasized in State v. Alaska Civil Liberties 2 *Union*, in the absence of bad faith, discriminatory intent, or clear facial invalidity, 3 agency actions are entitled to a presumption of regularity and must be reviewed for 4 rationality and non-arbitrariness. The Department's actions easily meet the legal 5 standard of rationality and non-arbitrariness—and the law requires nothing more. 6 Even looking to other states' standards, there is no relevant standard under which 7 8 the Department operated in bad faith. In the Pacific Northwest, courts in Washington 9 and Idaho have consistently held that bad faith requires a showing of intentional 10 misconduct-such as willful or malicious behavior-rather than mere negligence or 11 error. 12

In Washington, the Supreme Court in *Wolf v. Scott Wetzel Services, Inc.*, 113 Wash. 2d 665, 782 P.2d 203 (1989), emphasized that to establish bad faith in the administration of a workers' compensation claim, the claimant must demonstrate conduct that is "outrageous," involving intentional deception or malice. The court noted that merely labeling conduct as "fraudulent" or "deceitful" is insufficient without factual allegations supporting intentional misconduct.

Similarly, in Idaho, the Supreme Court in *White v. Unigard Mutual Insurance Co.*, 730 P.2d 1014 (1986), clarified that bad faith by an insurer constitutes a separate
 tort from breach of contract and arises from intentional conduct aimed at avoiding
 contractual obligations. The Idaho Supreme Court approvingly cited a Wisconsin Case,
 *Anderson v. Continental Ins. Co.*, 271 N.W. 2d 368, in which that court was emphatic

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1 that "the tort of bad faith is not a tortious breach of contract. It is a separate intentional 2 wrong, which results from a breach of a duty imposed as a consequence of the 3 relationship established by contract." Id. at 374 (emphasis added). Here, there is no 4 "separate intentional wrong" or anything remotely approaching it. 5 These cases collectively affirm that in our sister states, establishing bad faith 6 requires clear evidence of intentional misconduct, such as willful deception or malicious 7 8 intent, rather than mere negligence or procedural errors. Nothing even remotely 9 bordering on willful deception, malicious intent, or outrageous conduct involving

10 intentional deception or malice occurred here to justify a finding of bad faith in the adoption of the emergency regulation. 12

## III. The Record Will Not Show the Department Acted in Bad Faith in 13 14 **Implementing the Emergency Regulation**

15 The May 12 Order and bad faith finding are seemingly predicated on testimony 16 that the Department had already begun preparing for the predator control program when 17 the March 14 Order was issued and was looking for a legal avenue to proceed.<sup>26</sup> Alaska 18 law allows for the adoption of regulations on an expedited basis when an emergency 19 exists.<sup>27</sup> While the Department felt an emergency justified swift action, that decision 20 ultimately remained with the Board. There is no authority to support the conclusion that 22

- 24 26 May 12 Order, p. 7.
  - 27 AS 44.62.250.

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1 the Department maintaining readiness to proceed with predator control efforts supports 2 the conclusion that the Department was going to act contrary to a court order. 3 Nevertheless, AWA asked this Court to 4 grant injunctive relief in the form of a narrowly crafted Order requiring the 5 Commissioner of the Alaska Department of Fish & Game to halt any and all plans and operations underway to kill bears authorized by the BOG 6 under the 'emergency' regulation on March 27, 2025, and comply with this 7 Court's Decision and Order entered on March 14, 2025."<sup>28</sup> 8 This is not a request for a narrow order and the renewed request for injunctive relief is 9 substantively identical to the relief requested by its first request for a TRO, which the 10 11 Court found it lacked jurisdiction to grant.<sup>29</sup> The question of whether the State acted in 12 bad faith in the adoption of the emergency regulation was not briefed by either party 13 prior to the issuance of the TRO. Further, the TRO fails to address the adverse impact 14 on the resources, the State's interests in wildlife management, and subsistence users 15 dependent on game,<sup>30</sup> and fails to address the legal directives to manage the caribou 16 with a priority for human consumption.<sup>31</sup> 17 18 Procedurally, this Court held a hearing on AWA's initial request for a TRO on 19 May 6, 2025. The parties were prepared to litigate the record underlying the emergency 20 21 28 Memorandum in Support of Renewed Application, p. 3. 22 29 Order re TRO, Other Equitable Relief, p. 9 (May 7, 2025). 23 30 Kluti Kaah, 831 P.2d at 1275 ("we hold that the superior court failed to adequately weigh and protect the interests of the state, other hunters, or the resource in 24 issuing its injunction").

<sup>25</sup> Affidavits of Douglas Vincent-Lang and J. Ryan Scott.

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2 hearing, the parties were not advised that the scope of the hearing would be limited to a single issue: was the March 14 order complied with?<sup>33</sup> While the May 7 Order concluded it was not, the May 7 Order also stated that the Court did not find the Board of Game acted bad faith in adopting the emergency regulation.<sup>34</sup> This Court's May 7 Order did not enjoin implementation of the emergency regulation.<sup>35</sup> Neither did the Court review the substantive validity of the emergency regulation under the Administrative Procedure Act.<sup>36</sup> In fact, the Court specifically held that it lacked jurisdiction to consider the validity of the emergency regulation.<sup>37</sup> Court orders that prohibit a party from engaging in certain actions must be specific to adequately notify the parties of what actions are forbidden.<sup>38</sup> This Court's May 7 Order *expressly* did not issue a TRO, nor did it invalidate the emergency Statements of Joe Geldhof, May 6, 2025; State's Opposition to Plaintiff's Application for Temporary Restraining Order. Statements of Judge Rankin, May 6, 2025. May 7 Order, p. 8. May 7 Order, p. 9. 36 May 7 Order, p. 5. 37 May 7 Order p. 7, 9. 21 38 Alaska R. Civ. P. 65(e): see also Cook Inlet Fisherman's Fund v. State, 357 P.3d 22 789 (Alaska 2015) (an injunction that lacks specificity would not convey what management actions could be taken); Schmidt v. Lessard, 414 U.S. 473, 476 (1974) 23 ("[T]he specificity provisions of [the analogous federal rule] are no mere technical 24 requirements. The Rule was designed to prevent uncertainty and confusion on the part of those faced with injunctive orders, and to avoid the possible founding of a contempt 25 citation on a decree too vague to be understood."). 26 AWA v. SOA/BOG/DF&G Court Case No. 3AN-23-07495 CI Supp. Information and Request for Hearing Page 12 of 17

regulation.<sup>32</sup> Due to the shortened time between the judicial reassignment and the May 6

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regulation. As such, it provided no notice to the Department that any particular activities were prohibited.

Relying on the advice of legal counsel, and in the absence of any order to the 4 contrary, the Department continued with operations expressly authorized by a regulation 5 that had not been invalidated and is legally presumed valid.<sup>39</sup> Yet, without any new 6 information regarding the adoption of the emergency regulation, without allowing for 7 8 the State to respond, and exceeding what was requested by AWA, the Court found bad 9 faith on the basis of a press release from May 9, 2025 announcing continuance of 10 activities authorized by a regulation that had not been invalidated or enjoined. When 11 this Court did expressly enjoin those activities in its May 12 Order, the Commissioner 12 promptly instructed his staff to cease bear control operations and began the process of 13 14 calling for a Board of Game meeting to consider adopting a permanent regulation.<sup>40</sup>

AWA's renewed request for a TRO does not address the deficiencies this Court identified in the first request for a TRO, which limited this Court's jurisdiction. The renewed request did not address how this Court now had jurisdiction to address the substantive validity of the emergency regulation, or to address new constitutional questions.<sup>41</sup> AWA did not brief the issue of bad faith. This filing by the State is accompanied by affidavits of Commissioner Vincent-Lang and Director Scott

<sup>39</sup> Affidavit of Commissioner Douglas Vincent-Lang; *see* AS 44.62.100.

 $_{24}$   $||^{40}$  Affidavit of Commissioner Douglas Vincent-Lang.

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<sup>25</sup> May 7 Order, p. 5. (quoting *State v. Alaska C.L. Union*, 159 P.3d 513, 514-15 (Alaska 2006).

2 3 4 5 6 7 8 9 10 11 12 **ATTORNEY GENERAL, STATE OF ALASKA** 13 1031 WEST 4TH AVENUE, SUITE 200 ANCHORAGE, ALASKA 99501-1994 PHONE (907) 269-5100 14 15 16 17 18 19 20 21

1 addressing the intent of the Department to balance the March 14 Order, which declared invalid the 2022 version of 5 AAC 92.111(c), with the on-going statutory mandate to provide intensive management for the Mulchatna caribou herd, which still remains below management objectives.<sup>42</sup> As addressed above, the Department took a reasoned, scientific approach to address a pressing management problem. At the same time, the Department was mindful of the March 14 Order by consciously deciding to address the need for intensive management in a manner that would maximize public notice and participation instead of an alternative manner that would have omitted public participation from the process.<sup>43</sup> AWA admitted at the May 6 hearing that it had *actual notice* of the emergency petition and acted accordingly.<sup>44</sup> Evidence was presented that many people were able to testify in opposition to the petition and that written opposition was submitted to the Board, starting the same day as the announcement and continuing throughout the meeting.<sup>45</sup> There was no evidence presented from any identified individual, in any form, who was unable to participate in the March 2025 meeting. The record does not demonstrate that AWA can meet the high burden of probable success on the merits that the State acted in bad faith, meaning AWA cannot establish this Court has

44 May 6, 2025, Testimony of Nicole Schmitt. 24

- May 6, 2025, Testimony of Natalie Weber; see also State's Opposition to 25 Plaintiff's Application for a Temporary p. 10-12.
- 26 AWA v. SOA/BOG/DF&G Supp. Information and Request for Hearing

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<sup>42</sup> Affidavit of Commissioner Douglas Vincent-Lang; Affidavit of J. Ryan Scott; 22 see also AS 16.05.255(e)-(g); 5 AAC 92.108.

<sup>43</sup> 23 Id.

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jurisdiction to grant the requested relief. This is because the record shows the State was
 acting in *good* faith in trying to rectify notice deficiencies identified in the March 14
 Order by maximizing the opportunity for public participation.<sup>46</sup>

IV. Since the Record Demonstrates the State Did Not Act In Bad Faith, This
 Court Does Not Have Jurisdiction to Grant Further Injunctive Relief Because
 AWA Did Not File a New Action

This Court's March 14 Order did not retain jurisdiction to review future actions
 of the Board of Game. As noted by this Court several times, the Board's adoption of an
 emergency regulation in accordance with the Administrative Procedure Act, and the
 substance of that emergency regulation, were never part of this litigation.<sup>47</sup>

This Court recognized this on May 6 when the scope of the TRO hearing was limited and again in the May 7 Order.<sup>48</sup> The Court specifically noted that new constitutional challenges to the new regulation must be considered in a new matter. Rather than file a new action challenging, AWA ignored this finding and filed a renewed request for injunctive relief. May 12, the Court *sua sponte* reversed its own finding and reconsidered the extremely limited record to make a bad faith finding in order to obtain jurisdiction to grant a TRO. However, the May 12 Order did not just

May 7 Order, p. 5 ("this Court is not permitted to address 'new constitutional questions arising from the details of the implementing [of new] regulations' (e.g. was an 'emergency' actually triggered). Such challenges would need to be in a new matter.").

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<sup>&</sup>lt;sup>22</sup> Affidavit of J. Ryan Scott.

<sup>&</sup>lt;sup>47</sup> May 7 and May 12 Orders.

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1 issue a TRO. While Civil Rule 65 provides that a TRO is only valid for 10 days, the 2 Court ordered a self-executing preliminary injunction<sup>49</sup> as well as the ultimate relief in 3 the form of an invalidated emergency regulation prior to any hearing.<sup>50</sup> The May 12 4 Order invalidated the emergency regulation without a hearing, without providing the 5 State an opportunity to respond and without a full record, contrary to Rule 65 and 6 supreme court precedent deterring trial courts from even issuing *temporary* injunctive 7 8 relief on incomplete, preliminary records, not to mention granting the ultimate 9 declaratory relief without allowing response from the State. AWA cannot meet the 10 burden to demonstrate this level of extraordinary relief is justified.

The Court's finding of bad faith by the State was not a claim made in this 12 litigation, was not properly before the Court, and was not fully briefed or based on a 13 14 complete record. The State asks that this portion of the May 12 Order be stricken 15 entirely because it is unsupported legally and factually, and from it stems extraordinary 16 (and now unnecessary) preliminary relief that was granted without appropriate review 17 of the record. Without considering the appropriate record, the Court overruled the Board 18 of Game's determination that an emergency existed and that the adoption of an 19 emergency regulation was warranted under the statutory authority granted by the 20 21 Intensive Management Act and the Administrative Procedure Act. In doing so, the 22 Court acted contrary to controlling Alaska Supreme Court precedent, which expressly 23

- <sup>24</sup> <sup>49</sup> May 12 Order, p. 15 n. 30.
- <sup>25</sup> <sup>50</sup> May 12 Order, p. 13.

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Court Case No. 3AN-23-07495 CI Page 16 of 17 limits judicial interference in wildlife management decisions entrusted to the Board of
 Game and the Department of Fish and Game.<sup>51</sup> The State recognizes the TRO will
 expire on its own terms under Rule 65 before a hearing can occur. Nevertheless, for the
 reasons stated above, the State requests an evidentiary hearing on the issue of bad faith
 and that a preliminary injunction be denied.

V. Conclusion

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The State respectfully requests that this Court hold an evidentiary hearing to address the bad faith finding. Additionally, as bear control activities have ceased and the order invalidated the emergency regulation, a preliminary injunction is unnecessary so the hearing can be scheduled at the Court's convenience.

By:

By:

TREG TAYLOR

ATTORNEY GENERAL

<u>/s/ Kimberly K. Del Frate</u> Kimberly K. Del Frate

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/s/ Cheryl R. Brooking

Cheryl R. Brooking

DATED May 15, 2025.

<sup>51</sup> State v. Kluti Kaah Native Village of Copper Center, 831 P.2d 1270, 1274 n.9 (Alaska 1992); Cassell v. State, \_\_ P.3d \_\_\_, 2025 WL 1273117 (Alaska 2025).

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